From: erika.copenhaver@gmail.com on behalf of Erika Copenhaver

To: Schultz, Glenna

Subject: Fwd: Changes to Rev & Tax Code

Date: Wednesday, December 05, 2012 5:09:26 PM

Attachments: 20121205114814533.pdf

Dear Glenna.

Thank you for forwarding this update. My comments solely regard page 2 of the proposed changes to Rule 462.040.

It is my impression that line 20 should read that C "is" the registered domestic partner, not "was."

In addition, line 23 should state that both A & B are original transferors. And finally, line 26 should also reflect "is" the registered domestic partner, not "was."

That's my 2 cents!

Thank you,

Erika Copenhaver

----- Forwarded message ------

From: **Kristen Ingersoll** < <u>kingersoll@beverscostin.com</u> >

Date: Wed, Dec 5, 2012 at 11:55 AM Subject: Changes to Rev & Tax Code

To: "adennislaw@aol.com" <adennislaw@aol.com>,

"alice@winecountrywealthmanagement.com"

<a ilice@winecountrywealthmanagement.com>, "andreap@estatepath.com"

<andreap@estatepath.com>, "ann@kwasneski.com" <ann@kwasneski.com>,

"anthony@valluzzolaw.com" < anthony@valluzzolaw.com >, "aplaw@sonic.net"

<aplay@sonic.net>, "attorneydonferguson@gmail.com"

<a torneydonferguson@gmail.com>, "attysheaoff@comcast.net"

<a tysheaoff@comcast.net>, "barry@adamsandrafferty.com"

 , "bdrlawoffices@aol.com"

< bdrlawoffices@aol.com >, "bethlarssen@sonic.net" < bethlarssen@sonic.net >,

"bridget@BridgetMackaylaw.com" < bridget@bridgetmackaylaw.com,

"bstagg@sonic.net" < bstagg@sonic.net >, "bswary@councilonaging.com"

< bswary@councilonaging.com >, "caren@carencallahan.com"

< caren@carencallahan.com >, "carolyn@elderestateplanning.com"

<<u>carolyn@elderestateplanning.com</u>>, "<u>Catherine.Banti@azdgg.com</u>"

< Catherine.Banti@azdgg.com >, "cdsinigiani@comcast.net"

<cdsinigiani@comcast.net>, "charlesimaguirejr@yahoo.com"

<charlesjmaguirejr@yahoo.com>, "cindy@flynnfiduciary.com"

< cindy@flynnfiduciary.com >, "cutler@sonic.net" < cutler@sonic.net >,

"cynthia@ctaskerlaw.com" < cynthia@ctaskerlaw.com >, "dan@pmg-legal.com"

dan@pmg-legal.com">dan@pmg-legal.com, "dcorlett@obrienlaw.com" < dcorlett@obrienlaw.com">dcorlett@obrienlaw.com>,

"Ddavis@Obrienlaw.Com" < <u>Ddavis@obrienlaw.com</u>>, "<u>deborahlwagner@gmail.com</u>"

< deborahlwagner@gmail.com >, "desireecoxthelitigator@yahoo.com"

< "Don@Classattorneys.com"

<Don@classattorneys.com>, "dwilliamson@zrccpas.com"
<dwilliamson@zrccpas.com>, "ecopenhaverlaw@aol.com"

<ecopenhaverlaw@aol.com>, "ecshiver@aol.com" <ecshiver@aol.com>,

```
"eric@gullottalaw.com" < eric@gullottalaw.com>, "erushing@jamsadr.com" < erushing@jamsadr.com>, "estate@pacbell.net" < estate@pacbell.net>,
"fbriceno@sonic.net" <fbriceno@sonic.net>, "flynn@to2law.com"
< flynn@to2law.com >, "frank@fbaileylaw.com" < frank@fbaileylaw.com >,
"gary@hbglaw.net" < gary@hbglaw.net >, "gjwilson@sonic.net"
<gjwilson@sonic.net>, "gvbrockway@gmail.com" <gvbrockway@gmail.com>,
"Handelman@smlaw.com" < Handelman@smlaw.com >,
"hcampo@elderplanners.com" < hcampo@elderplanners.com > ,
"helenmarsh@comcast.net" < helenmarsh@comcast.net >, "hollisterjon@aol.com"
< <u>iamesrbenoit@gmail.com</u>>, "<u>iean@fiduciaryadvantage.com</u>"
<<u>iean@fiduciaryadvantage.com</u>>, "<u>ieff.duplicki@mcmillanshureen.com</u>"
<jeff.duplicki@mcmillanshureen.com>, "jenelle.mohan@gmail.com"
< <u>ienelle.mohan@gmail.com</u>>, "<u>ifritsche@bpmcpa.com</u>" < <u>ifritsche@bpmcpa.com</u>>,
"jharris@frigolaw.com" < jharris@frigolaw.com >, "jjalaw@aol.com"
< <u>ijalaw@aol.com</u>>, "<u>iloganppfs@gmail.com</u>" < <u>iloganppfs@gmail.com</u>>,
"jmaderious@comcast.net" < jmaderious@comcast.net > , "jobrien@obrienlaw.com" < jobrien@obrienlaw.com > , "john@law-kelly.com" < john@law-kelly.com > ,
"islaw@sonic.net" < islaw@sonic.net >, "kegnew84@yahoo.com"
< kegnew84@yahoo.com >, "Kellylaw@pacbell.net" < Kellylaw@pacbell.net >,
"kirsten@kwasneski.com" < kirsten@kwasneski.com > , "kmarois@cfk.com"
< <u>kmarois@cfk.com</u>>, "kpnowell@sbcglobal.net" < <u>kpnowell@sbcglobal.net</u>>,
"ktfr@sbcglobal.net" < ktfr@sbcglobal.net > , "kwinkler@fwg.com"
< <u>kwinkler@fwg.com</u>>, "<u>lcarreno@sonomacf.org</u>" < <u>lcarreno@sonomacf.org</u>>,
"len@lentillem.com" < len@lentillem.com >, "leo-alberigi@att.net" < leo-
alberigi@att.net>, "lgardner_attorney@att.net" < lgardner_attorney@att.net>,
"lois@hbglaw.net" < lois@hbglaw.net > , "lorijingram@yahoo.com"
< <u>lorijingram@yahoo.com</u>>, "<u>lorilee@divorceandcustodypro.com</u>"
< <u>lorilee@divorceandcustodypro.com</u> >, "<u>ltasker@cfk.com</u>" < <u>ltasker@cfk.com</u>>,
"mail@andrewslegal.com" < mail@andrewslegal.com >, "manwell@perrylaw.net"
<manwell@perrylaw.net>, "marilyn.kittleson@azdgg.com"
<marilyn.kittleson@azdgg.com>, "max@mickelsen.biz" < max@mickelsen.biz>,
"mbrotherslaw@aol.com" < mbrotherslaw@aol.com>,
"mcdoherty@mcdohertylaw.com" < mcdoherty@mcdohertylaw.com > ,
"McNicholR@gmail.com" < McNicholR@gmail.com > , "mgalantilaw@aol.com"
<mgalantilaw@aol.com>, "michael@larsenlaw.net" <michael@larsenlaw.net>,
"mike.maciel@northbaygroup.com" < mike.maciel@northbaygroup.com > ,
"Mike@weltywelty.com" < mwelty@beyerscostin.com > , "miskellaw@gmail.com"
<a href="mailto:<a href="mailto:wise-align: center;">miskellaw@gmail.com</a>, "mlawrence@clr829.com" <a href="mailto:mlawrence@clr829.com" cmlawrence@clr829.com" cmlawrence@clr829.com" cmlawrence@clr829.com</a>, "maink@sinklawoffice.com" cmlawrence@clr829.com</a>, "msink@sinklawoffice.com"
< <u>msink@sinklawoffice.com</u>>, "myoung@MAJLAW.com" < <u>myoung@majlaw.com</u>>,
"nancy4law@sbcglobal.net" <nancy4law@sbcglobal.net>,

"naomi@dlklawgroup.com" <naomi@dlklawgroup.com>, "ncase@sonomacourt.org"
<ncase@sonomacourt.org>, "NMullikin@braytonlaw.com"
< NMullikin@braytonlaw.com >, "ocana@catrustee.com" < ocana@catrustee.com >,
"pat@delaforestlaw.com" < pat@delaforestlaw.com >,
 pat@sagesolutionseldercare.com" < pat@sagesolutionseldercare.com >,
"patricedo@msn.com" <patricedo@msn.com>, "peggy.elliott@azdgg.com"
<peggy.elliott@azdgg.com>, "peter.walls@mcmillanshureen.com"
<peter.walls@mcmillanshureen.com>, "peter@sonomacountybar.org"
<peter@sonomacountybar.org>, "rfullerton@gsoglaw.com"
<rul>fullerton@gsoglaw.com>, "rhirai@sonic.net" < rhirai@sonic.net" < rhirai@sonic.net</p>
```

```
"Richard@RichardBurger.com" < <a href="mailto:Richard@richardburger.com">Richard@richardburger.com</a>>,
"rjfisherlaw@sbcglobal.net" <rjfisherlaw@sbcglobal.net>,
"rjohnston@johnstonthomas.com" <rjohnston@johnstonthomas.com>,
"rkagin@rkaginlaw.com" < rkagin@rkaginlaw.com >, "robert.m@maizelaw.com"
<robert.m@maizelaw.com>, "rsimi@sonic.net" <rsimi@sonic.net>,
"rwargo@frigolaw.com" < rwargo@frigolaw.com > , "rwishnak@sonomacourt.org"
<rwishnak@sonomacourt.org>, "ryanlawoffices@comcast.net"
<ryanlawoffices@comcast.net>, "SCBlair.Esq@gmail.com"
<SCBlair.Esq@gmail.com>, "sgoldberg@frigolaw.com" <sgoldberg@frigolaw.com>,
"shess@frigolaw.com" < shess@frigolaw.com > , "siconsiglio@aol.com"
<siconsiglio@aol.com>, "slaitner@sonic.net" <slaitner@sonic.net>, "starklaw@sonic.net" <starklaw@sonic.net"
<stvwaite@sonic.net>, "sueobertance@comcast.net"
<sueobertance@comcast.net>, "susan@sonomacountybar.org"
< susan@sonomacountybar.org >, "swflaw@pacbell.net" < swflaw@pacbell.net >,
"symonslaw@symonslaw.com" <symonslaw@symonslaw.com>,
"tate@birnielaw.com" <tate@birnielaw.com>, "tcoombes@sonic.net"
<tcoombes@sonic.net>, "tim@birnielaw.com" <tim@birnielaw.com>, Teresa Norton
<tnorton@beyerscostin.com>, "tom@haeuserlaw.com" <tom@haeuserlaw.com>,
"tricias@estatepath.com" < tricias@estatepath.com >, "tsink@sinklawoffice.com"
< tsink@sinklawoffice.com >, "twink@probate.bz" < twink@probate.bz >,
"uravaglia.law@gmail.com" <uravaglia.law@gmail.com>, "wc.tysonlaw@yahoo.com"
<wc.tysonlaw@yahoo.com>, "william.fishman@gmail.com"
<william.fishman@gmail.com>
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Hello T&E Section Members: Roberta Simi wanted to bring the attached proposed changes to our attention. It is regarding a "Change in Ownership" for property tax assessment purposes in connection with Joint Tenancies. Please note that your comments, if any, are due by December 28, 2012. If you have any questions, contact Glenna Schultz at the Board of Equalization.

Kristen M. Ingersoll, Esq.

Cc: Amy Jarvis <amy@sonomacountybar.org>

Certified Specialist in Estate Planning, Trust & Probate Law, The State Bar of California Board of Legal Specialization

BEYERS | COSTIN 200 Fourth Street, Suite 400 Post Office Box 878 Santa Rosa, CA 95402-0878 Tel: (707) 547-2000

Fax: (707) 526-2746

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Erika Copenhaver, Esq.
Galanti & Copenhaver, Inc.
A Professional Law Corporation
1180 Fourth Street
Santa Rosa, CA 95404
707.538.6074

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STATE BOARD OF EQUALIZATION
PROPERTY AND SPECIAL TAXES DEPARTMENT
450 N STREET, SACRAMENTO, CALIFORNIA
PO BOX 942879, SACRAMENTO, CALIFORNIA 94279-0064
916 274-3350 • FAX 916 285-0134
www.boe.ca.gov

November 28, 2012

BETTY T. YEE First District, San Francisco

SEN. GEORGE RUNNER (RET.) Second District, Lancaster

> MICHELLE STEEL Third District, Orange County

JEROME E. HORTON Fourth District, Los Angeles

> JOHN CHIANG State Controller

CYNTHIA BRIDGES Executive Director No. 2012/052

TO COUNTY ASSESSORS AND INTERESTED PARTIES:

PROPERTY TAX RULE 462.040, CHANGE IN OWNERSHIP – JOINT TENANCIES

On August 27, 2012, Board staff met with interested parties to discuss proposed changes to Property Tax Rule 462.040, *Change in Ownership – Joint Tenancies*, as proposed in a petition submitted by the California Assessors' Association. Subsequent to the comments received during the August 27 meeting and other comments received from interested parties, staff developed the enclosed draft of Rule 462.040 showing proposed amendments in strike-out and underscore format.

Interested parties may provide comments regarding the proposed amendments, and may include suggestions for alternative language. Please submit your comments by December 28, 2012 to Ms. Glenna Schultz by email to glenna.schultz@boe.ca.gov or mailed to the above address. It is anticipated that a second interested parties meeting will be held on January 29, 2013 at the Board's headquarters, 450 N Street, Room 122, beginning at 9:30 a.m.

All documents regarding this project are posted on the Board's website at www.boe.ca.gov/proptaxes/rule462040.htm. If you have questions regarding the proposed amendments to Rule 462.040, you may contact Ms. Schultz at 1-916-274-3362.

Sincerely,

/s/ David J. Gau

David J. Gau Deputy Director Property and Special Taxes Department

DJG:sk

Rule 462.040. CHANGE IN OWNERSHIP - JOINT TENANCIES.

2 Section 15606, Government Code. Authority Cited:

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Sections 60, 61, 62, 63, 63.1, 65, 65.1, and 67, Revenue and Taxation Code; and Section 662, 3 Reference: 4 Evidence Code.

(a) General Rule. The creation, transfer, or termination of a joint tenancy interest is a change in 5 ownership of the interest transferred. 6

- Example 1: The purchase of property by A and B, as joint tenants, is a change in ownership 7 of the entire property. 8
- Example 2: The transfer from A and B, as joint tenants, to C and D, as joint tenants, is a 9 change in ownership of the entire property. 10
- Example 3: The subsequent transfer from C and D, as joint tenants, to C, as sole owner, is a 11 change in ownership of 50% percent of the property. 12
 - (b) Exceptions. The following transfers do not constitute a change in ownership:
 - (1) The transfer creates or transfers any joint tenancy interest, including an interest in a trust, and after such creation or transfer, the transferor(s) is one of all transferor(s) are among the joint tenants. Such a transferor(s) who is also a transferee(s) and is, therefore, considered to be an "original transferors" for purposes of determining the property to be reappraised upon subsequent transfers. If a spouse of an "original transferor" acquires an interest in the joint tenancy property either during the period that the original transferor holds an interest or by means of a transfer from the "original transferor," such spouse shall also be considered to be an "original transferor." "Spouse" includes a registered domestic partner who shall have the same rights, protections, and benefits, and shall be subject to the same responsibilities and obligations as granted to and imposed upon spouses pursuant to section 297.5 of the Family Code. Any joint tenant may also become an "original transferor" by transferring his or her joint tenancy interest to the other joint tenant(s) through his or her trust if the trust instrument names the other joint tenant(s) as the present beneficiary or beneficiaries. However, the transfer to the trust must occur on or after November 13, 2003 and before the effective date of the amendments adding this sentence. All other initial and subsequent joint tenants are considered to be "other than original transferors." To create original transferor status, a transaction must occur that either changes title to joint tenancy or adds an additional person to title. The elimination of a joint tenant does not create "original transferor" status in any of the remaining joint tenants.
- Example 4: A and B own property as tenants in common and transfer the property to A and 32 B as joint tenants. A and B are both "original transferors." 33
- Example 4-1 5: A and B purchase property as joint tenants. Later-On December 12, 2004, A 34 and B transfer their property interests to each other as joint tenants through their respective 35 trusts. A and B are transferors who are among the joint tenants and are, therefore, 36 considered to be "original transferors." If A and B had transferred their interests into trust 37 one day after the effective date of the amendments adding this sentence, neither A's trust nor 38 B's trust would be considered a joint tenant and neither A nor B would be considered an 39 40

"original transferor" as a result of the transfer into trust.

- Example 5 6: A and B purchase property as joint tenants. A and B, as joint tenants, transfer 1
- to A, B, C, and D, as joint tenants. No change in ownership because A and B, the 2
- transferors, are included among the transferees and are, therefore, "original transferors." (C 3
- and D are "other than original transferors.") Likewise, if A, as the sole owner, had 4
- 5 transferred to A, B, C, and D as joint tenants, no change in ownership. A would be an
- "original transferor" and B, C, and D would be "other than original transferors"." 6
- Example 67: A and B acquire property as joint tenants. A and B, as joint tenants, transfer to 7
- A, B, C, D and E as joint tenants. E is B's wife. No change in ownership because A and B, 8
- the transferors, are included among the transferees and are, therefore, "original transferors." 9
- E is also an "original transferor." (C and D are "other than original transferors.") 10
- Example 7-1 8: A, B, and C are joint tenants and A is an "original transferor." A is the sole 11
- owner of property. A grants to A, B, and C as joint tenants. A is an "original transferor." B 12
- and C are "other than original transferors." A dies. A's interest passes by operation of law to 13
- B and C, resulting in a 100 percent change in ownership. Subsequently, B and C transfer to 14
- B, C, and D as joint tenants. D is A's husband. D does not become an "original transferor" 15
- because he did not acquire his interest from A or during the period that A held an interest in 16
- 17 the initial joint tenancy.
- Example 7-2 9: A transfers to A and B as joint tenants. A is an "original transferor." C is A's 18
- registered domestic partner. A and B, as joint tenants, transfer to A, B, and C, as joint 19
- tenants, and C is A's spouse. C is an "original transferor" because he was the spouse 20
- registered domestic partner of an "original transferor." and he acquired an interest by means 21
- of a transfer from A. 22
- Example 7-3 10: A and B transfer to A and B as joint tenants. A is an "original transferor." 23
- A and B are joint tenants and A is an "original transferor." C is A's spouse. A and B as joint 24
- tenants, transfer to A, B, and C as joint tenants. C is A's registered domestic partner. C is an 25
- "original transferor" because C was the registered domestic partner of an "original 26
- transferor" and C acquired an interest by means of a transfer from A. 27
- Example & 11: A and B acquire real property as joint tenants. A and B, as joint tenants, 28
- transfer to B, C, and D, as joint tenants. 66 2/3% percent change in ownership of the 29
- 30 transferred interests because A is not one of the transferees.
- Example 9 12: A and B purchase property as joint tenants. and transfer their joint tenancy 31
- interests to each other through their respective trusts. A and B become "original transferors." 32
- On August 13, 2003, A and B sell a 50% percent interest to C and D, with the deed showing 33
- A, B, C, and D as joint tenants. A and B become "original transferors." On December 13, 34
- 2003, C and D then transfer their joint tenancy interests to each other through their trusts, so 35
- that both become "original transferors"." On January 13, 2004, A and B then sell their
- 36
- remaining 50% percent to C and D, and go off title. Under circumstances where application 37
- of the step-transaction doctrine to disregard the form of the transaction would be appropriate 38
- due to their intent to avoid a change in ownership, A, B, C, and D do not become "original 39
- transferors" as the result of their transfers to each other. 40
- (2) The transfer terminates an "original transferor's" interest in a joint tenancy described in 41
- (b)(1) and the interest vests in whole or in part in the remaining "original transferor(s)"; except 42

- that, upon the termination of the interest of the last surviving <u>"original transferor,"</u> there shall be a reappraisal of the property as if it had undergone a 100 percent change in ownership.
- Example 10 13: A and B transfer to A, B, C, and D as joint tenants. A dies or grants his interest to the remaining joint tenants, B, C, and D. No change in ownership because B, an "original transferor," remains as a joint tenant.
- Example 11 14: Following the example set forth in Example 10 (above), A and B transfer to
 A, B, C, and D as joint tenants. A and B are "original transferors." C and D are "other than
 original transferors." A dies or grants his interest to the remaining joint tenants, B, C, and D.
 No change in ownership because B, an "original transferor," remains as a joint tenant.
 Subsequently, B dies or grants his interest to C and D. 100 percent change in ownership because both A's and B's interests had previously been excluded from reappraisal, and B was the last surviving "original transferor."

- (3) The transfer terminates a joint tenancy interest held by "other than an original transferor" in a joint tenancy described in (b)(1) and the interest is transferred either to an "original transferor," or to all the remaining joint tenants, provided that one of the remaining joint tenants is an "original transferor." The "original transferor" status of any remaining joint tenants ceases when a joint tenancy is terminated.
- Example 12 15: Following the example set forth in Example 10 (above), A and B transfer to
 A, B, C, and D as joint tenants. A and B are "original transferors," and C and D are "other
 than original transferors." A dies or grants his interest to the remaining joint tenants, B, C,
 and D. No change in ownership because B, an "original transferor," remains as a joint
 tenant. C, not an "original transferor," grants his interest to B and D. No change in
 ownership because C grants to the remaining joint tenants, B and D, and B is an "original
 transferor."
 - Example 13 16: A owns real property and transfers a 50% interest to B as a tenant in common resulting in a change in ownership of that 50% interest. They subsequently transfer to themselves in joint tenancy and, as a result, become "original transferors." A and B transfer to A, B, C, and D as joint tenants. A and B are "original transferors." C and D are "other than original transferors." A dies or grants his interest to the remaining joint tenants, B, C, and D. No change in ownership because B, an "original transferor," remains as a joint tenant. C, not an "original transferor," grants his interest to B and D as joint tenants. No change in ownership because C grants to the remaining joint tenants, B and D, and B is an "original transferor." A D dies and AD's joint tenancy interest passes to B by operation of law. Since B is an "original transferor," there is no without a change in ownership because B is an "original transferor." Upon AD's death, the joint tenancy is terminated and B ceases to be an "original transferor."
 - (4) For other than joint tenancies described in (b)(1), the transfer is between or among coowners and results in a change in the method of holding title but does not result in a change in the proportional interests of the co-owners, such as:
 - (A) a \underline{A} transfer terminating the joint tenancy and creating separate ownerships of the property in equal interests.

- (B) a A transfer terminating the joint tenancy and creating a tenancy in common of equal interests.
- (C) a A transfer terminating a joint tenancy and creating or transferring to a legal entity when the interests of the transferors and transferees remain the same after the transfer. (Such transferees shall be considered to be the "original co-owners" for purposes of determining whether a change in ownership occurs upon the subsequent transfer of the ownership interests in the property.)
- (5) The transfer is one to which the interspousal exclusion or the registered domestic partner exclusion pursuant to the provisions of section 62(p) of the Revenue and Taxation Code applies.
- (6) The transfer is of a joint tenancy interest of less than five percent of the value of the total property and has a value of less than \$10,000; provided, however, that transfers of such interests during any one assessment year (the period from January 1 through December 31) shall be accumulated for the purpose of determining the percentage interest and value transferred. When the value of accumulated interests transferred during any assessment year equals or exceeds five percent of the value of the total property or \$10,000, then only that percentage of the property represented by the transferred accumulated interests shall be reappraised. For purposes of this subsection, the "accumulated interests transferred" shall not include any transfer of an interest that is otherwise excluded from change in ownership.
- (7) The transfer is one to which the parent-child or grandparent-grandchild exclusion applies, and for which a timely claim has been filed as required by law.
- (c) Rebuttable Presumption. For purposes of this section, for joint tenancies created on or before March 1, 1975, it shall be rebuttably presumed that each joint tenant holding an interest in property as of March 1, 1975, is an "original transferor." This presumption is not applicable to joint tenancies created after March 1, 1975.
- (d) Reasonable Cause. For purposes of this section, the assessor may consider persons holding joint title to property, such as tenants in common, to be joint tenants and "original transferors" if there is "reasonable cause" to believe that the parties intended to create a joint tenancy and each person was a transferor among the persons holding title. "Reasonable cause" means a deed, Affidavit of Death of Joint Tenant, a trust, will, or estate plan indicating that a joint tenant was a transferor among the joint tenants, unless circumstances causing the application of the step transaction exist.
 - Example 14 17: A and B jointly purchase their primary residence and title is recorded as tenants in common. The sales contract states that A and B intended to take title as joint tenants. Subsequently, A and B each execute revocable living trusts transferring their respective interests in the property to their trusts for the benefit of each other. The assessor may determine that the sales contract and trust instruments establishes that A and B intended to hold title as joint tenants upon purchase. and that each subsequently became an "original transferor."

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